## Michigan Department of Treasury 496 (02/06) Auditing Procedures Report

		_	2 of 1968, as		nd P.A. 71 of 1919,	as amended.					
Local Unit of Government Type				Local Unit Na	me		County				
	Coun	•	□City	□Twp	□Village	□Other					
Fisc	al Yea	r End			Opinion Date			Date Audit Report Submitte	ed to State		
Mod	ffirm	that:									
				countants	s licensed to p	ractice in M	lichigan				
			-		-		-	sed in the financial stater	ments includ	ling the notes or in the	
					ments and rec			sed in the initialistal states	nonto, morac	ang the notes, or in the	
	YES	<b>8</b>	Check ea	ach applic	able box belo	w. (See in	structions fo	r further detail.)			
1.								of the local unit are included in the financial statements and/or disclosed in the ents as necessary.			
2.								unit's unreserved fund bal budget for expenditures.	ances/unres	stricted net assets	
3.			The local	unit is in	compliance wit	h the Unifo	orm Chart of	Accounts issued by the De	epartment of	f Treasury.	
4.			The local	unit has a	dopted a budg	get for all re	equired funds	S.			
5.			A public h	nearing on	the budget wa	as held in a	ccordance w	vith State statute.			
6.					ot violated the ssued by the L			an order issued under the Division.	e Emergenc	y Municipal Loan Act, or	
7.			The local	unit has r	ot been deling	uent in dis	tributing tax	revenues that were collect	ted for anoth	ner taxing unit.	
8.			The local	unit only l	nolds deposits	/investmen	ts that comp	ly with statutory requireme	ents.		
9.								s that came to our attentio sed (see Appendix H of Bu		I in the <i>Bulletin for</i>	
10.			There are no indications of defalcation, fraud or embezzlement, which came to our attention during the course of our audit that have not been previously communicated to the Local Audit and Finance Division (LAFD). If there is such activity that has not been communicated, please submit a separate report under separate cover.								
11.			The local	unit is fre	e of repeated of	comments	from previou	s years.			
12.			The audit	opinion is	UNQUALIFIE	D.					
13.					complied with 0		r GASB 34 a	s modified by MCGAA Sta	atement #7 a	and other generally	
14.			The board	d or cound	il approves all	invoices p	rior to payme	ent as required by charter	or statute.		
15.			To our kn	owledge,	bank reconcilia	ations that	were reviewe	ed were performed timely.			
incl des	uded cripti	in th on(s)	nis or any of the aut	other aud hority and	norities and co dit report, nor or commission statement is	do they ol n.	btain a stand	d-alone audit, please end	ndaries of the lose the na	ne audited entity and is not me(s), address(es), and a	
			closed the	-		Enclosed	_	ed (enter a brief justification)			
			tements		<u>5</u> .		rtorrtoquii	ou (orner a brief jacumeauch)			
The	e lette	er of (	Comments	and Reco	mmendations						
Oth	er (D	escribe	e)								
Cert	ified P	ublic A	accountant (Fi	irm Name)		1		Telephone Number			
Stre	et Add	Iress						City	State	Zip	
Authorizing CPA Signature			Pri	inted Name	l	License Nu	umber				

# SAGINAW HOUSING COMMISSION Financial Statements June 30, 2006

Audited by

JOHN C. DIPIERO, P.C.

Certified Public Accountant

#### TABLE OF CONTENTS

	<u>Page</u>
Management Discussion and Analysis	i
Independent Auditor's Opinion	ii
FINANCIAL STATEMENTS	
Statement of Net Assets	2
Statement of Income, Expenses, and Changes in Net Assets	3
Statement of Cash Flows	4
Notes to Financial Statements	5
SUPPLEMENTAL DATA	
Combining Balance Sheet	10
Combining Statement of Income and Expenses	11
Schedule of Expenditures of Federal Awards	12
Status of Prior Audit Findings	14
Report on Compliance Applicable with Requirements to Each Major Program and on Internal Control over Compliance in Accordance with OMB Circular A-133	15
Report on Compliance and on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	17
Schedule of Findings and Questioned Cost	18
Finding:	
03-3 Unauthorized Land Acquisition 06-1 HUD Monitoring Review 06-2 Office of Inspector General audit 06-3 Tenant Accounting Discrepancies- Section 8	20 22 25 29

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FYE JUNE 30, 2006

The Saginaw Housing Commission's (SHC) management's discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of SHC's financial activity, (c) identify changes in SHC's financial position (its ability to address the next and subsequent year challenges), and (d) identify individual fund issues or concerns.

The Management Discussion and Analysis is presented at the front of each year's financial statements.

Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes and currently known facts, please read it in conjunction with SHC's financial statements.

#### FINANCIAL HIGHLIGHTS

- \* SHC's net assets decreased by \$605,795 (or 3%) during 2006. Since SHC engages only in business-type activities, the increase is all in the category of business-type net assets. Net Assets were \$19,940,816 and \$19,335,021 for 2005 and 2006 respectively.
- \* The business-type activities revenue increased by \$278,608 (or 2.8%) during 2006, and were \$10,117,725 and \$10,396,333 for 2005 and 2006 respectively.
- \* The total expenses of all SHC programs increased by \$151,435 (or 1.5%). Total expenses were \$10,504,173 and \$10,655,608 for 2005 and 2006 respectively.

The primary focus of SHC's financial statement (summarized fund-type information) has been discarded. The new and clearly preferable focus is on both the SHC as a whole (SHC-wide) and the major individual funds. Both perspectives (SHC-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year to year or PHA to PHA) and enhance SHC's accountability.

#### SHC-Wide Financial Statements

The SHC-wide financial statements are designed to be corporate-like in that all business type activities are consolidated into columns which add to a total for the entire housing commission.

These Statements include a <u>Statement of Net Assets</u>, which is similar to a Balance Sheet. The Statement of Net Assets reports all financial and capital resources for SHC. The Statement is presented in the format where assets, minus liabilities, equals "Net Assets", formerly known as equity. Assets and liabilities are presented in order of liquidity, and are classified as "Current" (convertible into cash within one year), and "Non-current".

SHC-wide financial statements also include a <u>Statement of Revenues, Expenses, and Changes in Fund Net Assets</u> (similar to an <u>Income Statement</u>). This Statement includes Operating Revenues, such as rental income, Operating Expenses, such as administrative, utilities, maintenance, depreciation, and Non-Operating Revenue and Expenses, such as grant revenue and investment income.

The focus of the Statement of Revenues, Expenses and Changes in Fund Net Assets is the "Change in Net Assets", which is similar to Net Income or Loss.

#### Fund Financial Statements

Traditional users of governmental financial statements will find the Fund Financial Statements presentation more familiar. The focus is now on Major Funds, rather than fund types. The SHC consists of exclusively Enterprise Funds. Enterprise funds utilize the full accrual basis of accounting. The Enterprise method of accounting is similar to accounting utilized by the private sector accounting.

Many of the funds maintained by SHC are required by the Department of Housing and Urban Development (HUD). Others are segregated to enhance accountability and control.

#### SAGINAW HOUSING COMMISSION FUNDS

Convention Public Housing - Under the Conventional Public Housing Program, SHC rents units that it owns to low-income households. The Conventional Public Housing Program is operated under an Annual Contributions Contract (ACC) with HUD, and HUD provides Operating Subsidy and Capital Grant funding to enable the PHA to provide the housing at a rent that is based upon 30% of household income. The Conventional Public Housing Program also includes the Capital Fund Program and New Development Program, which are the primary funding sources for physical and management improvements to SHC's properties.

Housing Choice Voucher Program - Under the Housing Choice Voucher Program, SHC administers contracts with independent landlords that own property. SHC subsidizes the family's rent through a Housing Assistance Payment made to the landlord. The program is administered under an ACC with HUD. HUD provides Annual Contributions Funding to enable SHC to structure a lease that sets the participant's rent at 30% of household income.

Other Non-major Funds - In addition to the major funds above, SHC also maintains several non-major funds. Non-major funds are defined as funds that have assets, liabilities, revenues, or expenses that have less than 5% of SHC's total assets, liabilities, revenues, or expenses. Other Non-major funds consists of the following:

<u>Supportive Housing Program</u> - a grant program funded by HUD is designed to promote the development of supportive housing and supportive services, including innovative approaches to assist homeless persons in the transition from homelessness, and to promote the provision of supportive housing to homeless persons to enable them to live as independently as possible.

Shelter Plus Care Program - a grant program funded by HUD is designed to link rental assistance to supportive services for hard-to-serve homeless persons with disabilities (primarily those who are seriously mentally ill; have chronic problems with alcohol, drugs, or both; or have acquired immunodeficiency syndrome (AIDS) and related diseases) and their families. The program provides grants to be used for rental assistance for permanent housing for homeless persons with disabilities.

#### FINANCIAL CONTACT

The individual to be contacted regarding this report is as follows:

Duane L. Walker Executive Director Saginaw Housing Commission P.O. Box 3225 Saginaw, Michigan 48605-3225

tele # 989-755-8183 ext 137 fax # 989-755-8161

e-mail: dwalker@saginawhousing.org

#### SHC-WIDE STATEMENT

#### Statement of Net Assets

The following table reflects the condensed Statement of Net Assets compared to prior year. SHC is engaged only in Business-Type Activities.

TABLE 1
STATEMENT OF NET ASSETS

	2006	2005
Current and Other Assets Capital Assets	3,296,889 16,038,132	2,511,576 17,429,240
Total Net Assets	19,335,021	19,940,816
Current Liabilities Long-Term Liabilities	751,841 1,073,993	799,028 860,569
Total Liabilities	1,826,834	1,659,597
Net Equity:		
Invested in Capital Assets, Net of Related Debt Unrestricted	16,038,132 _1,470,055	17,429,240 851,979
Total Liabilities & Equity	19,335,021	19,940,816

#### Major Factors Affecting the Statement of Net Assets

Current assets were increased by \$785,313 and current liabilities were decreased by \$47,187.

Capital assets also changed significantly, decreasing from \$17,429,240 to \$16,038,132. The \$1,391,108 decrease may be attributed primarily to an audit adjustment and an increase in accumulated depreciation.

TABLE 2

The following schedule compares the revenues and expenses for the current and previous fiscal year. SHC is engaged only in Business-Type Activities.

#### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS

Revenues	2006	2005
Tenant Revenue - Rents & Other Operating Subsidies & Grants Capital Grants Investment Income Other Revenues	1,278,407 7,792,282 1,111,160 47,028 167,456	1,250,267 7,593,363 866,814 20,595 386,686
Total Revenues	10,396,333	10,117,725
Expenses		
Administrative Tenant Services Utilities Maintenance Insurance PILOT Other General Extraordinary Maintenance Casualty Losses Housing Assistance Payments Depreciation	1,366,972 63,909 691,540 1,289,492 171,732 53,173 548,990 31,333 (22,375) 5,016,966 1,443,876	1,208,562 42,462 628,015 1,150,437 170,343 52,606 599,774 11,500 10,409 5,221,485 1,408,580
Total Expenses	10,655,608	10,504,173
Net Increase or (Decrease)	(259,275)	(386,448)

### Major Factors Affecting the Statement of Revenue, Expenses and Changes in Net Assets

Tenant revenue increased slightly. This increase was primarily due to a reduction in vacancies within SHC properties.

Operating Subsidies, Grants, and Capital Grants increased slightly. This increase was primarily due to activity in the area of capital grants with modernization.

Total expenses increased due to increased administrative costs, utilities, maintenance costs, and depreciation.

#### -6-CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

As of year end, SHC had \$16,038,132 invested in a variety of capital assets as reflected in the following schedule, which represents a net decrease (addition, deductions, and depreciation) of \$1,391,108 or 9% from the end of last year.

TABLE 3

CAPITAL ASSETS AT YEAR-END (NET OF DEPRECIATION)

	2006	2005
Land and land rights Buildings Equipment - Dwelling Equipment - Administrative	2,710,057 43,472,902 697,093 1,117,102	2,708,803 43,473,029 685,531 1,147,078
Accumulated Depreciation	(32,029,288)	(30,655,467)
Construction in Progress	70,266	70,266
Total	16,038,132	17,429,240

The following reconciliation summarizes the change in Capital Assets.

#### TABLE 4

#### CHANGE IN CAPITAL ASSETS

	Business Type Activities
Beginning Balance	17,429,240
Additions	709,342
Adjustments	(656,574)
Retirements Net of Depreciation	75,829 (75,829)
Depreciation	(1,443,876)
Ending Balance	16,038,132
This year's major additions are:	
Business - Type Activities	
Capital Fund Program Equipment Purchases	697,191 12,151
Total Additions	709,342

#### ECONOMIC FACTORS

Significant economic factors affecting SHC are as follows:

- \* Federal funding of the Department of Housing and Urban Development
- \* Local labor contract, which affects salary, wages, and benefits
- \* Local inflationary, recessionary, and employment trend, which can affect resident incomes and therefore the amount of rental income
- \* Inflationary pressure on utility rates, supplies, insurance, and other costs

Certified Public Accountant

P. O. Box 378 Hemlock, Michigan 48626 Tel / Fax (989) 642-2092

Board of Commissioners Saginaw Housing Commission 1803 Norman Street P. O. Box 3225 Saginaw, Michigan 48605

#### Independent Auditor's Report

I have audited the Business Type Activities of the Saginaw Housing Commission as of and for the year ended June 30, 2006. These financial statements are the responsibility of the Housing Commission's management. My responsibility is to express an opinion on the financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

In my opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Saginaw Housing Commission as of June 30, 2006, and the changes in its financial position and its cash flows for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

#### Required Supplemental Information

The Management's Discussion and Analysis and the required supplemental information are not a required part of the basic financial statements but is supplemental information required by the Governmental Auditing Standards Board. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplemental information. However, I did not audit the information and express no opinion on it.

The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in my opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

#### Combining Financial Statements

My audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Financial Data Schedule is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in my opinion, if fairly stated in all material respects in relation to the financial statements taken as whole.

Certified Public Accountant

October 30, 2006

#### SAGINAW HOUSING COMMISSION Statement of Net Assets June 30, 2006

<u>ASSETS</u>		<u>C-3029</u>
CURRENT ASSETS		
Cash Cash- Restricted Accounts Receivable (net of	\$ 2,590,239 111,069	
allowance for doubtful account \$ 385) Accounts Receivable- Other Prepaid Expenses & Inventory	28,808 160,900 239,789	
Total Current Assets	\$	3,130,805
NON CURRENT ASSETS		
Land	\$ 2,710,057	
Buildings	43,472,902	
Furniture, Equipment- Dwellings	697,093	
Furniture, Equipment- Administrative Leasehold Improvements	1,117,102 70,266	
Accumulated Depreciation	(32,029,288)	
Total Non Current Assets		16,038,132

\$ 19,168,937

TOTAL ASSETS

#### SAGINAW HOUSING COMMISSION Statements of Net Assets June 30, 2006

<u>LIABILITIES</u>	<u>C-3029</u>	
CURRENT LIABILITIES		
Accounts Payable Accrued Wages & Payroll Taxes Tenants Security Deposit Accounts Payable- Other Governments Other Current Liabilities	\$ 254,868 22,808 108,741 53,173 147,167	
Total Current Liabilities		\$ 586,757
NONCURRENT LIABILITIES		
Pension & Insurance Escrows Compensated Absences-noncurrent	\$ 837,533 236,460	
Total Noncurrent Liabilities		1,073,993
Total Liabilities		\$ 1,660,750
NET ASSETS:		
Investment in Fixed Assets, net of related Debt Unrestricted Net Assets	\$ 16,038,132 1,470,055	
Total Net Assets		19,941,969

The Accompanying Notes are an Integral part of the Financial Statements

#### SAGINAW HOUSING COMMISSION

Combined Statement of Income, Expenses, and Changes in Net Assets For the year ended June 30, 2006

#### REVENUE

Tenant Rental Revenue Tenant Revenue-Other HUD Grants Interest Income Other Income	\$ 1,275,602 2,805 7,792,282 47,028 167,456
Total Operating Revenue	\$ 9,285,173
OPERATING EXPENSES	
Administrative Tenant Services Utility Expenses Ordinary Maintenance General Expenses	\$ 1,366,972 63,909 691,540 1,289,492 773,895
Total Operating Expenses	4,185,808
Operating Income (Loss)	\$ 5,099,365
NONOPERATING REVENUE (EXPENSES)	
Housing Assistance Payments Extra Ordinary Maintenance Casualty Losses Depreciation Expenses	\$ (5,016,966) (31,333) 22,375 (1,443,876)
Total NonOperating Revenue (Expenses)	(6,469,800)
Income (Loss) before Contributions	\$ (1,370,435)
CAPITAL CONTRIBUTIONS	1,111,160
<u>Changes in Net Assets</u>	\$ (259,275)
Total Net Assets- Beginning	\$ 18,281,219
Elimination of Indirect Development Cost (soft cost) Correction of Prior Years Funding per HUD	(555, 377)
ber non	41,620
Total Net Assets- Ending	\$ <u>17,508,187</u>

The Accompanying Notes are an Integral part of the Financial Statements

#### SAGINAW HOUSING COMMISSION Combined Statement of Cash Flows For the Year Ended June 30, 2006

	Busines	s Type Activities
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from Customers Payments to Suppliers Payments to Employees HUD Grants Other Receipts (Payments)	\$	1,266,985 (8,072,900) (1,050,017) 8,903,442 214,484
Net Cash Provided (Used) by Operating Activities	\$	1,261,994
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Purchases of Capital Assets Elimination of soft cost	\$ ——	(52,768) (555,377)
Net Cash Provided (Used) from Financing Activitie	es \$	(608,145)
Net Increase (Decrease) in Cash and Cash Equivalents	\$	653,849
Balance- Beginning of Year		1,936,390
Balance- End of Year	\$	2,590,239
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		
Net Profit or (Loss) Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:	\$	(259,275)
Depreciation Changes in Assets (Increase) Decrease:		1,443,876
Restricted Cash		(27,636)
Receivables (Gross)		(166,120)
Prepaid Expenses Changes in Liabilities Increase (Decrease):		69,070
Accounts Payable		143,805
Accrued Liabilities		(163,833)
Accrued Compensated Absences		34,268
Security Deposits		640
Accounts Payable- Other Governments		567
Pension & Insurance Escrows		186,632
Net Cash Provided by Operating Activities	\$	1,261,994

The Accompanying Notes are an Integral part of the Financial Statements

#### SAGINAW HOUSING COMMISSION Notes to Financial Statements June 30, 2006

#### NOTE 1: Summary of Significant Accounting Policies

#### Reporting Entity-

Saginaw Housing Commission, Saginaw, Michigan, (Commission) was created by ordinance of the city of Saginaw. The Commission signed and Annual Contributions Contract (ACC) with the U.S. Department of Housing and Urban Development (HUD). The ACC requires the Commission to provide safe, sanitary and decent housing for qualifying senior and low income families.

The Commission consists of the following as of June 30, 2006:

MI 6-1/5,7,8,10,11	Low rent program	628	units
MI 28-V005	Section 8 Vouchers	1197	units
MI 28-C	Shelter Plus Grant	51	units
Supportive Services,	Homeless Grant, Capital	Funds	

In determining the reporting entity, the manifestations of oversight, as defined by the Governmental Accounting Standards Board (GASB), Cod. sec 2100, were considered. The criteria include the following:

The nucleus of the financial reporting entity as defined by the Governmental Accounting Standards Board (GASB) Statement No. 14 is the "primary government". A fundamental characteristic of a primary government is that it is a fiscally independent entity. In evaluating how to define the financial reporting entity, management has considered all potential component units. A component unit is legally separate entity for which the primary government is financially accountable. The criterion of financial accountability are the ability of the primary government to impose its will upon the potential component unit. Based on the above criteria, the Commission has reported a component unit; the Component unit has been reported as a blending, added to the combined statement of net assets.

These criteria were considered in determining the reporting entity.

#### Basis of Presentation-

The accounts of the Commission are organized by the Catalog of Federal Domestic Awards (CFDA) numbers, in the Financial Data Schedule; each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self balancing accounts that comprise its assets, liabilities, net assets, revenues, and expenditures, or expenses, as appropriate. Commission resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

#### Proprietary Funds

Enterprise Funds- Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises- where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, management control, accountability, or other purposes.

#### Basis of Accounting-

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

Proprietary Funds are accounted for using the accrual basis of accounting. The revenues are recognized when they are earned, and their expenses are recognized when they are incurred.

Prior to October 1, 1998, the Commission followed a basis of accounting consistent with the cognizant agency, the U. S. Department of Housing and Urban Development, HUD. Those practices differed from Generally Accepted Accounting Principals (GAAP); however, for all fiscal years beginning on or after October 1, 1998, HUD has required adherence to GAAP. Therefore, the current and future financial presentations will follow GAAP and the Financial Accounting Standards Board (FASB) pronouncements issued subsequent to November 30, 1989, provided they do not conflict with Governmental Accounting Standards Board, (GASB) pronouncements.

#### Budgetary data-

Formal budgetary integration is employed as a management control device during the year in proprietary type funds. Budgets for funds are adopted on a basis consistent with generally accepted accounting principles (GAAP) for that fund type. The Commission adopts a budget annually, and amends the budgets as it feels necessary in order to maintain financial integrity.

#### Assets, Liabilities, and Net Assets-

Deposits & Investments

Deposits are stated at cost; the carrying amount of deposits is separately displayed on the balance sheet as cash and cash equivalents; investments are stated at cost which approximates market.

Cash Equivalents

Cash Equivalents represent investments purchased with a three month maturity or less; investments meeting this criteria are reclassified for financial statement purposes as cash.

#### Notes to Financial Statements- continued

#### Inventory

Inventory is valued at the lower of cost (First in, First out) or market. Inventory consist of expendable supplies held for consumption. The cost of supplies is recorded as an expenditure at the time the inventory is consumed.

Due To and Due From Other Funds

Interfund receivables and payables arise from inter-program transactions and are recorded by all funds affected in the period in which transactions are executed. The due to/from is eliminated in the upper level financial statements, but is represented in the financial data schedule, (FDS).

#### Fixed Assets

The accounting and reporting treatment applied to the fixed assets are determined by its measurement focus. All proprietary funds are accounted for on a cost of services or "capital maintenance" measurement focus. This means that all assets and all liabilities (whether current or non-current) associated with their activity are included on their balance sheets. Their reported fund equity (net total assets) is reported as Invested in Capital Assets, Net of Related Debt.

Depreciation of all exhaustible fixed assets used by proprietary funds is charged as an expense against their operations; depreciation has been provided over the estimated useful lives using the straight line method. The estimated useful lives are as follows:

Buildings and Improvements 27.5 years Equipment 3-10 years

#### Compensated Absences

Sick leave and other compensated absences with similar characteristics have been accrued as a liability. The amount accrued was based on the probability that the Commission will compensate the employees for the benefits through cash payments as a condition of the employees' termination or retirement.

#### Note 2: Cash and Investments.

The composition of cash and investments are as follows:

#### Cash:

 Money Market Accounts
 \$ 2,589,989

 Petty Cash
 250

 Financial Statement Total
 \$ 2,590,239

#### Notes to Financial Statements- continued

Generally the Commission classifies cash and investments with the following risk assumptions:

- 1) Insured or registered in the Commission's name.
- 2) Uninsured or unregistered, held by a broker in the Commission's name.
- 3) Uninsured or unregistered, held by a broker not in the Commission's name.

		Categories		<u>.</u>	
	1	2	3	Carrying Amount	Market Value
Cash:					
Money Market A/C \$ Petty Cash	2,589,989	\$ 	\$	\$ 2,589,989	\$2589,989 <u>250</u>
Total Cash \$	2,290,239	\$	\$	\$ 2,290,239	\$2290,239

In addition to the above, family self sufficiency escrows in the amount of \$ 111,069 are in category 1 as checking accounts.

The Commission has adopted an investment policy as required by P.A. 196 of 1997; Michigan Compiled Law 129.95.

#### Note 3: Prepaid Expenses.

Prepaid expenses consist of the following:

Prepaid Insurance	\$	17,732
Material & Office Supplies		222,057
	Ś	239.789

Note 4: Fixed Asset Analysis.

The following represents the changes in fixed assets for the year:

	Beginning of Year	Additions	Deletions	End of Year
Land	\$ 2,708,803	\$ 1,254	•	\$ 2,710,057
Buildings Furniture &	43,473,029		127	43,472,902
Equipment-Dwellings	685,531	11,562		697,093
Furniture & Equipment-Admin	1,147,078	39,952	69,928	1,117,102
Leasehold Improvements	70,266			70,266
Less Accumulated	\$48,084,707	\$ 52,768	\$ 70,055	\$48,067,420
Depreciation	30,655,467	1,443,876	70,055	32,029,288
	\$ <u>17,429,240</u>	( <u>1,391,108</u> )	) \$	\$16,038,132

#### Notes to Financial Statements- continued

#### Note 5: Accrued Liabilities

Other Current Liabilities consist of the following:

Miscellaneous	\$ 19,645
Account Payable to Revolving Fund	 127,522
Financial Statement Total	\$ 147,167

#### Note 6: Retirement.

The Commission participates in the City of Saginaw pension plan. A percentage of all eligible employees wages is contributed to the fund. Statistical information and funding requirements are contained in a separate audit report provided by the City of Saginaw. The Commission separated from the City of Saginaw during 2006, however, the payroll and pension benefits through May 2006 remains with the City of Saginaw.

#### Note 7: Risk Management

The Commission is exposed to various risks of loss related to property loss, torts, error and omissions and employee injuries. The Commission purchases commercial insurance to cover the risks of these losses. The Commission had the following insurance in effect during the year:

Types of Policies	Coverage's
Property	\$ 54,316,337
General Liability	3,000,000
Automobile Liability	300,000
Dishonesty Bond	1,000,000
Worker's Compensation and other riders:	
Coverage's required by the State of Michigan	

#### Note 8: Combining Financial Data Schedules.

The totals in the combining Balance Sheet and Combining Income Statement represent unconsolidated totals. Under principals of consolidation, inter fund transactions would be eliminated; the totals in the combined statements follow the financial data schedule format recommended by the U.S. Department of Housing and Urban Development's Real Estate Assessment Center (REAC).

#### Note 9: Reclassifications.

Certain prior years' balances have been reclassified to conform to the current year's presentation.

#### Saginaw Housing Commission

30-Jun-06

Housing Choice Supportive Voucher Capital Projects Shelter Plus Housing Component Combining Balance Sheet Low Rent 14.850 Program Program 14.238 Funds 14.872 Care 14.238 Units TOTAL ASSETS: CURRENT ASSETS: Cash: 2,590,239 111 1,913,409 643,786 5,184 27,860 Cash - unrestricted 113 Cash - other restricted 111,069 111,069 Cash - tenant security deposits 2,701,308 100 Total cash 1,913,409 754,855 5,184 27,860 Accounts and notes receivables: 121 Accounts receivable - PHA projects 475 160,900 122 Accounts receivable - HUD other projects 160,425 124 Accounts receivable - other government Accounts receivable - miscellaneous 125 28,349 844 29,193 126 Accounts receivable- tenants - dwelling rents 126.1 Allowance for doubtful accounts - dwelling rents (385) (385 126.2 Allowance for doubtful accounts - other 128.1 Allowance for doubtful accounts - fraud 129 Accrued interest receivable 27,964 475 844 189,708 120 Total receivables, net of allowances for doubtful accounts 160,425 Current investments 131 Investments - unrestricted 132 Investments - restricted 17,732 17,732 142 Prepaid expenses and other assets 222,057 143 Inventories 222,057 143.1 Allowance for obsolete inventories 57,237 47,556 144 Interprogram - due from 61,291 166,084 Amounts to be provided TOTAL CURRENT ASSETS 2,238,399 802,411 160,425 89,995 3,296,889 150 5,184 NONCURRENT ASSETS: Fixed assets: 161 2,573,360 21,697 115,000 2,710,057 Land 42,062,669 212,550 957,462 240,221 43,472,902 162 Buildings Furniture, equipment & machinery - dwellings 664,948 30.898 1,247 697,093 163 93,859 164 Furniture, equipment & macinery - administration 1,001,639 21,604 1,117,102 70,266 70,266 165 Construction in Progress (163,024) (32,029,288) 166 Accumulated depreciation (31,866,262) (1) (1) 14,436,354 160 Total fixed assets, net of accumulated depreciation 165.082 1.009.963 426.733 16.038.132 171 Notes and mortgages receivable - non-current 172 Notes and mortgages receivable-non-current-past due 174 Other assets 175 Undistributed debits 176 Investment in joint ventures TOTAL NONCURRENT ASSETS 14,436,354 165,082 1,009,963 426,733 16,038,132 190 TOTAL ASSETS 16,674,753 967,493 475 1,170,388 5,184 516,728 19,335,021

MI-006

	LIADH IMEG AND DOLLIEN							
	LIABILITIES AND EQUITY							
	LIABILITIES:							
	CURRENT LIABILITIES							
311								-
312		251,891	2,696				281	254,86
313								-
321	Accrued wage/payroll taxes payable	15,620	7,188					22,80
322		-						-
324	Accrued contingency liability							-
325	Accrued interest payable							-
331	Accounts payable - HUD PHA programs		-					-
333	Accounts payable - other government	53,173						53,1
341	Tenant security deposits	107,619					1,122	108,7
342	Deferred revenues	-				-		-
343	Current portion of Long-Term debt - capital projects							-
345	Other current liabilities	19.645	-				-	19.6
346	Accrued liabilities - other	87,484	-				40.038	127,5
347	Inter-program - due to	-	-	475	160,425	5,184	.,	166,0
517	mer program due to			170	100,120	5,10.		100,0
310	TOTAL CURRENT LIABILITIES	535,432	9,884	475	160,425	5,184	41,441	752,8
	NONCURRENT LIABILITIES							
351								-
352								-
353		716,878	107,760				12,895	837,5
354	Accrued Comp Absences-non current	210,894	25,566					236,4
350		927,772	133,326	-	-	-	12,895	1,073,9
300	TOTAL LIABILITIES	1,463,204	143,210	475	160,425	5,184	54,336	1,826,8
	EOUITY:							
501	Investment in general fixed assets							-
	Contributed Capital:							
507	Other contributions							-
	Total contributed capital	-	-	-	-	-	-	
508.1	Invested in Capital Assets, Net of Related Debt	14,436,354	165,082	-	1,009,963	-	426,733	16,038,1
	Reserved fund balance:							-
509								-
510	Reserved for capital activities							-
511	Total reserved fund balance	-	-	-	-	-	-	_
512	Undesignated fund balance/retained earnings	-	- 1	-	-		-	_
512.1	Unresticted Net Assets	775,195	659,201		-		35,659	1,470,0
512	TOTAL FOURTY	15 211 540	924 292		1 000 062		462 202	17.500 1
513	TOTAL EQUITY	15,211,549	824,283	-	1,009,963	-	462,392	17,508,1
		1						

#### Saginaw Housing Commission

30-Jun-06

			Section 8	Supporting			
			Housing Choice	Housing			
			Voucher	Program	Captial Projects	Shelter Plus	Component
	Combining Income Statement	Low Rent 14.850	Program 14.871	14.238	Fund 14.872	Care 14.238	Untis
Line Item							
	REVENUE:						
703	Net tenant rental revenue	1,266,869					8,733
704	Tenant revenue - other	2,805					
705	Total tenant revenue	1,269,674	-	-	-	-	8,733
706	HUD PHA grants	1,346,346	5,690,361	424,298	1,111,160	331,277	
708	Other government grants						
711	Investment income - unrestricted	43,006	3,709				313
712							-
714	0.0						
715		121,440	41,995				4,021
716		-	-				1,021
720							
720	III. Comment in Comment						
700	TOTAL DEVIENUE	2.700.466	5.726.065	424 200	1 111 160	221 277	12.067
700	TOTAL REVENUE	2,780,466	5,736,065	424,298	1,111,160	331,277	13,067
	EXPENSES						
	EXPENSES:						
	A1 * * * * * *						
_	Administrative						
011		261 154	242.700				7.457
911		361,154	262,700			-	7,457
912	8	5,200	1,295				
913		-	-				
914		20,178	6,613				-
915		205,051	148,160		101.105	-	4,699
916	Other operating- administrative	189,097	29,439	-	101,197	22,706	2,026
	Tenant services						
001							
921		-					
923	1 - 5	-					
924	Tenant services - other	63,909					
	******						
	Utilities						
021	XX .	207.014					2.000
931		207,814					2,099
932		229,071					613
933		251,943					-
934		-					
935							
937	1 - 5						
938	Other utilities expense	-					
	Ordinary maintenance & operation						
011		410 704					
941		418,706					
942		192,362	154 453				-
943		283,292	156,656				757
945	Employee benefit contributions- ordinary maintenance	237,719					
	Protective services						
951	Protective services - labor						
952	Protective services- other contract costs						

953 955							
	General expenses						
0.51		156061	15.400				101
961		156,061	15,490	424.200			181
962 963		114,455 53,173	2,237	424,298			-
964		8,000					
965		8,000					
966							
967	Interest expense						
968							
969		2,997,185	622,590	424,298	101,197	22,706	17,832
970		2,>>1,100	022,000	.2.,250	101,157	22,700	17,002
7,0	EXCESS OPERATING REVENUE OVER OPERATING						
	EXPENSES	(216,719)	5,113,475	-	1,009,963	308,571	(4,765)
071	E · E · · ·	21 222					
971 972		31,333					
972		(22,375)	4,708,395			308,571	
974		1,425,828	18,048	_	_	300,371	
975		1,423,626	10,040	-	-		
976		-					
977							
978							
900	TOTAL EXPENSES	4,431,971	5,349,033	424,298	101,197	331,277	17,832
	OTHER FINANCING SOURCES (USES)						
1001	Operating transfers in						
1002							
	1 0						
1003	Operating transfers from/to primary government						
1004	Operating transfers from/to component unit						
1005	Proceeds from notes, loans and bonds						
1006							
1007	Extra Ordinary Items (net gain/loss)						
1007	Extra Ordinary Items (net gam/ioss)			-			
1010	TOTAL OTHER FINANCING SOURCES (USES)	-	-	-	-	-	-
1000	EXCESS (DEFICIENCY) OF TOTAL REVENUE OVER (UNDER	(1,651,505)	387,032	_	1,009,963	_	(4,765)
1000	ENGLOS (ELITOLE, VOT) OT TOTAL ALL VERVES OF EAR (CARDEL)	(1,001,000)	207,022		1,000,000		(1,700)

### SAGINAW HOUSING COMMISSION Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2006

#### U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

#### Direct Programs:

*	CFDA 14.850 Public and Indian Housing	Annual Program <u>Expenditures</u>
	C-3029 Operating Subsidies	\$ 1,346,346
*	CFDA 14.871 Housing Assistance Programs	
	C-3099V Section 8 Housing Choice Vouchers	\$5,690,361
*	CFDA 14.235 Supportive Housing Program	
	C-3029 Special Needs	\$ 424,298
*	CFDA 14.238 Shelter Plus Care	
	C-3029 Shelter Plus Care Program	\$ 331,277
*	CFDA 14.872 Public Housing Capital Fund Program	
	C-3029 Capital Fund Program	\$1,111,160
		\$ 8,903,442

<sup>\*</sup>Connotes Major Program Category

Notes to Federal Awards Schedule:

#### Significant Account Policies

The accounting policies of the Commission conform to generally accepted accounting principles as applicable to governmental proprietary funds. The financial statements contained in the Commission's annual audit report are prepared on the accrual basis of accounting; revenues are recognized when earned, expenses are recorded when the related services or product are received.

#### Notes to Federal Awards Schedule- continued

#### Risk management

The Commission is exposed to various risks of loss related to property loss, torts, error and omissions and employee injuries. The Commission purchases commercial insurance to cover the risks of these losses. The Commission had the following insurance in effect during the year:

#### Types of Policies

#### Coverage's

Property	\$ 54,316,337
General Liability	3,000,000
Automobile Liability	300,000
Dishonesty Bond	1,000,000
Worker's Compensation and other riders:	
Coverage's required by the State of Michigan	

### SAGINAW HOUSING COMMISSION Status of Prior Audit Findings June 30, 2006

The prior audit of the Saginaw Housing Commission for the period ended June 30, 2005, contained two audit findings; the following represents the corrective action taken by the Commission:

- Finding 1: Unauthorized Land Purchase- HUD has instructed the Commission to sell the land; however, some questions have arose concerning bona fide purchasers- this is a repeat finding.
- Finding 2: Tenant Accounting Discrepancies- Section 8 Vouchers; 5 files lacked third party verification, 2 files had the wrong utility allowance; 5 files were not re-examined in a timely manner. The aforementioned discrepancies were resolved satisfactorily, however new discrepancies were detected in the current audit period.

#### SAGINAW HOUSING COMMISSION

Report on Compliance Applicable with Requirements to Each Major Program and on Internal Control over Compliance in Accordance with OMB Circular A-133 June 30, 2006

#### Compliance

I have audited the compliance of Saginaw Housing Commission with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2006. Saginaw Housing Commission's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Saginaw Housing Commission's management. My responsibility is to express an opinion on Saginaw Housing Commission's compliance based on my audit.

I conducted my audit of compliance in accordance with generally accepted auditing standards; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that I plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Saginaw Housing Commission's compliance with those requirements and performing such other procedures as I considered necessary in the circumstances. I believe that my audit provides a reasonable basis for my opinion. My audit does not provide a legal determination of Saginaw Housing Commission's compliance with those requirements.

As described in the following findings in the accompanying schedule of findings and questioned costs, the Commission failed to comply with one or more of the following compliance requirements: Activities allowed or unallowed, Allowable Costs/cost Principles, Cash Management, Davis-Bacon Act, Eligibility, Procurement, Reporting, or other compliance matters. Compliance with such requirements is necessary, in my opinion, for the Commission to comply with the requirements applicable to that program. The following programs, findings and compliance matters are detailed in the schedule of findings and questioned cost:

Finding	Audit <u>Number</u>	Compliance Requirements
Low Rent Public Housing:		
Unauthorized Land Acquisition	03-03	Allowable Costs/cost Principles
HUD Monitoring Review	06-01	Eligibility
Office of Inspector General audit	06-02	Allowable Costs/cost Principles
Section 8 Housing Choice Vouchers:		-
Tenant Accounting Discrepancies HUD Monitoring Review	06-03 06-04	Eligibility Eligibility

Finding	Audit <u>Number</u>	Compliance Requirements
Supportive Housing/Shelter Plus:		
Annual Program Reports untimely	06-04	Reporting; Subrecipient monitoring

In my opinion, except for the noncompliance described in the preceding paragraph, the Commission complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2006.

#### Internal Control over Compliance

The management of Saginaw Housing Commission entity is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing my audit, I considered Saginaw Housing Commission's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine my auditing procedures for the purpose of expressing my opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

I noted certain matters involving the internal control over compliance and its operation that I considered to be reportable conditions. Reportable conditions involve matters coming to my attention relating to significant deficiencies in the design or operation of the internal control over compliance that, in my judgement, could adversely affect the Commissions ability to administer a major federal program in accordance with the applicable requirements of laws, regulations, contracts, and grants. Reportable conditions are described in the accompanying schedule of findings and questioned costs as referred to above.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with the applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. My consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, I believe that none of the reportable conditions described above is a material weakness.

This report is intended for the information of management, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Certified Public Accountant

#### SAGINAW HOUSING COMMISSION

Report on Compliance and on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards June 30, 2006

I have audited the financial statements of Saginaw Housing Commission, Saginaw, Michigan, as of and for the year ended June 30, 2006, and have issued my report thereon dated October 30, 2006. I conducted my audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether Saginaw Housing Commission's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, I do not express such an opinion. The results of my tests disclosed instances of noncompliance that are required to be reported under Government Auditing Standards; see the findings and questioned cost section of this audit report.

#### Internal Control Over Financial Reporting

In planning and performing my audit, I considered Saginaw Housing Commission's internal control over financial reporting in order to determine my auditing procedures for the purpose of expressing my opinion on the financial statements and not to provide assurance on the internal control over financial reporting. My consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. I noted no matters involving the internal control over financial reporting and its operation that I consider to be material weaknesses.

This report is intended for the information of management and federal awarding agencies and pass-through entities. However, this report is a matter of public record and its distribution is not limited.

Certified Public Accountant

October 30, 2006

### SAGINAW HOUSING COMMISSION Schedule of Findings and Questioned Cost June 30, 2006

#### Summary of Auditor's Results:

#### Programs:

	Major Prog	ram Non	Major	Program
Low income Public Housing Housing Assistance Programs Capital Projects Funds Supportive Housing Program Shelter Plus Care	X X X X			
Opinions:				
General Purpose Financial Statem	ents-			
Unqualified				
Material weakness(es) noted		Yes	X	_No
Reportable condition(s) noted		Yes	X	_No
Non Compliance material to finations statements noted	ncial	Yes	X	_No
Report on compliance for Federal	programs-			
Qualified				
Material weakness(es) noted		Yes	X	_No
Reportable condition(s) noted		X Yes		_No
Non Compliance material to final statements noted	ncial	Yes	X	_No

#### <u>Thresholds</u>:

Dollar limit used to determine type A & B programs- \$ 300,000 The Auditee did qualify as a low risk auditee.

	Major	Questioned	Audit Finding
Name of Federal Program	Program	Costs	Number
Public and Indian Housing	Yes	\$ 513,000	03-3; 06-1
			;06-2
Housing Assistance Programs	Yes	None	06-3; 06-4
Supportive Housing Program	Yes	None	06-4
Capital Fund Program	Yes	None	N/A
Shelter Plus Care	Yes	None	06-4

### SAGINAW HOUSING COMMISSION Schedule of Findings, Recommendations and Replies June 30, 2006

The following findings of the Saginaw Housing Commission, for the year ended June 30, 2006, was discussed with the Executive Director, Mr. Duane L. Walker, in an exit interview conducted October 30, 2006.

Finding 03-3 Unauthorized Land Acquisition

The Commission purchased a track of land for future housing development for \$ 506,860 using Low Rent reserves. The reserves represent federal dollars and therefore fall under the purview of HUD's authority. The Commission was required under the Annual Contributions Contract (ACC) to obtain permission from HUD to acquire the land; the Commission failed to obtain permission, therefore, the acquisition is a questioned cost. This is a repeat finding.

#### Recommendation

The acquisition of the property in question using Public Housing operating reserves required consultation and authorization from HUD according to the ACC. The Contract has many provisions involving the continued funding of the Commission; violations of the Contract could result in a loss of future funding.

I recommend the Commission observe all the provisions of the ACC; the Commission must discuss the acquisition of this parcel with HUD. The purchase could be approved as planned or HUD may require the Commission sell the land.

#### Reply

Since the employment of the current Executive Director on December 1, 2004, the Saginaw Housing Commission has worked in good faith with the HUD Detroit Field Office to resolve this issue. The Commission has kept the Field Office apprised of its efforts in this regard prior to and during the course of the OIG audit, which commenced on April 19, 2006:

- On December 10, 2004, the new Executive Director received initial correspondence from the Field Office regarding this property.
- On January 25, 2005 a meeting was held between Robert Nelson, Director of Public Housing, Detroit Field Office and the new Executive Director to further discuss this property.
- On February 25, 2005 and March 4, 2005, the SHC met with commercial realtors to discuss the best way to proceed with the sale of the property.
- On March 2, 2005, the Commission advertised RFQ# 05-04 for appraisal services to update the value of the property prior to its listing.
- The RFQ closed on March 14, 2005
- On April 25, 2005, an appraiser was duly selected.
- On August 1, 2005, the SHC received the updated appraisal.

#### Finding 3-3, continued

- On November 6, 2005, issued a Request for Proposals (RFP) for qualified Commercial Realtors to list and sell the property.
- Received one response by November 18, 2005 bid opening.
- Reissued RFP for Qualified Commercial Realtors on December 11, 2005.
- Bids were to be received by December 29, 2005. No bids were received.
- Board approved negotiations of contract with sole respondent to initial solicitation at January 17, 2006 SHC Board meeting.
- Contract with selected Realtor entered on April 20, 2006.
- Property listed for sale by Realtor on April 20, 2006.
- Sale activities are ongoing.

The HUD Detroit Field Office has acknowledged in an August 31, 2006 correspondence to the Commission that it recognizes the progress the Commission has made to date in addressing this issue. The Housing Commission Board of Commissioners and its current Executive Director have and will continue to work diligently to resolve this matter in the best interest of its residents and to the satisfaction of HUD.

Finding 06-1 HUD Monitoring Reviews.

The Office of Public Housing conducted the following reviews of the Saginaw Housing Commission (SHC):

- -Rental Integrity Monitoring Review (RIM)
- -Management Assessment Sub-System (MASS)
- -Exigent Health and Safety Certification Review (EHS)
- -Section 8 Management Assessment Program (SEMAP)

A report was issued dated October 4, 2006 addressing the above reviews; the following represents an overview of the issues:

RIM review- no findings or changes.

#### MASS review-

Sub-Indicator:

- 1 & 2- no findings or changes.
  - 3- HUD was unable to validate the 6/30/05 data for component 1
  - 4- no findings or changes.
  - 5- no findings or changes.
  - 6- no assessment.

EHS review- No findings or changes.

#### SEMAP review-

Indicator: 1,2, & 3- non compliance noted.

#### Recommendation

I recommend the Commission continue to work with HUD to resolve the above discrepancies.

#### Reply

Included below are the SHC's responses to the above reviews that were forwarded to HUD.

Response to 2006 SEMAP Quality Control Review Findings and the Finding for the FYE 2005 MASS Certification Review

The Saginaw Housing Commission (SHC) has reviewed in its entirety, the results of the MASS Certification Review conducted by the Department of Housing and Urban Development (HUD) from August 14-18, 2006 and the SEMAP Quality Control Review conducted by the Detroit Field Office from September 11-13, 2006 for the reporting period ending June 30, 2006. The SHC accepts the findings of the review and the resulting adjustments in score and does hereby submit its response to the requested corrective actions for each of the four findings on the SEMAP review and the one finding identified on the MASS review:

Finding 6-1, continued

MASS CERTIFICATION REVIEW

#### Sub-Indicator No. 3 - Work Orders

Finding No. 3-1: The Saginaw Housing Commission did not satisfy HUD's minimum standard for correcting emergency work orders within 24 hours.

Response: The SHC had in fact presented to the HUD reviewers the data that indicated that the previously submitted score was inaccurate. The SHC, being aware of its previous oversights in monitoring of the emergency work orders, has

been reviewing and monitoring emergency work order performance on a more consistent basis. This process has resulted in the SHC certifying to a emergency work order completion rate of 98.8% for FYE 2006. Current data indicates that the SHC is above the HUD minimum standard at this juncture of the current fiscal year and continues to improve. SHC staff continues to review work order data on a daily, weekly and monthly basis in order to prevent a recurrence of this situation.

SEMAP QUALITY CONTROL REVIEW

### Indicator No. 1 - Selection from the Waiting List

Finding #1 - The Housing Commission did not establish required quality control samples or maintain documentation to support compliance with SEMAP Indicator No.1.

Response: The Saginaw Housing Commission has developed a corrective action plan that requires the development of quality control procedures and tracking mechanisms that comply with HUD requirements. The procedure establishes quality control sampling for applicants reaching the top of the waiting as well as those admitted to the program. It provides for training of staff on these new tools for waiting list management. The plan also includes vendor training on the agency's automated waiting list.

# Indicator No. 2 - Reasonable Rent

Finding #2 - The Housing Commission's quality control sample did not support compliance with SEMAP Indicator No. 2.

Response: The Saginaw Housing Commission has changed its practice to conform to the requirements of the Administrative Plan. Effective, November 1, 2006, staff is using three applicable comparable properties upon which to base its determination of rent reasonableness. Such analysis and determination is fully documented and placed in the client file.

Finding 6-1, continued

# Indicator No. 3 - Determination of Adjusted Income

# Finding No. 3 - The Housing Commission's quality control sample did not support compliance with SEMAP Indicator No. 3.

The SHC has developed a corrective action plan to implement all of the requirements as identified in the on-site review. The plan specifically requires establishing the required quality control sample, developing quality control review procedures, correction of errors for tenants listed in Attachment IV, developing a tenant file review checklist that requires signature and date and follow up on all errors disclosed.

# Indicator No. 5 - HQS Quality Control Inspections

The Saginaw Housing Commission has incorporated into its CAP the recommendation to improve its sampling methodology to ensure that the QC sample includes a cross section of neighborhoods where units are leased in the agency's jurisdiction.

# Indicator No. 6 - HQS Enforcement

# Finding No. 4 - Housing Commission's quality control sample did not comply with the standards for SEMAP Indicator No. 6

The SHC has developed a corrective action plan that addresses the deficiencies noted in the review. The quality control samples will be selected from the universe of failed inspections and 100% quality control will be exercised over immediately hazardous and/or life threatening emergencies. Quality control tracking procedures and form will be developed and submitted to HUD for review.

Finding 06-2 Office of Inspector General (OIG) Audit

HUD requested that the OIG conduct an audit; a report was issued in October 2006. The objective of the audit was to determine whether the Commission properly used its program funds subject to its annual contributions contract, other agreements, or federal regulations for the benefit of its program residents.

Three issues have been raised as a result of the audit:

- Fairground Purchase
- Approval of roof top antenna contracts by HUD
- Inappropriate expenditures of roof top contract funds

# Recommendation

The Commission has just received the draft report and has responded to the findings as follows:

- Fairground Purchase

The purchase contract was entered into under the previous director's administration; the Commission's position is that the Fairground Purchase is being resolved working with the HUD area office- this finding has appeared in the past three audits as well as this report, finding # 1 above.

- Approval of roof top antenna contracts by HUD

Just as above, the contract(s) were entered into under the previous director's administration; however, the question of needing HUD approval is being questioned by the Commission. The contracts were at fair market value and therefore do not require prior HUD approval per the Annual Contributions Contract, section 203.

- Inappropriate expenditures of rooftop contract funds

The Commission used the roof top funds to pay for resident programs, and is challenging the inappropriate nature of the expenditures.

I recommend the Commission continue to work with HUD to resolve the Fairground land purchase; whether the Commission's position is correct on the other issues is unknown at this time, however, I recommend the Commission work to resolve those matters as well.

# Reply

Included below, is the SHC's complete response to the Office of the Inspector General:

September 21, 2006

Mr. Ronald Farrell, Assistant Regional Inspector General for Audit United States Department of HUD-Office of Inspector General 200 North High Street, Room 334 Columbus, Ohio 43215-2499

Finding 6-2, continued

SUBJECT: Saginaw Housing Commission Audit - Audit Report Number 2006-CH-101X

Dear Mr. Farrell:

The Saginaw Housing Commission would like to submit the following comments to the findings noted in the above-cited audit:

Finding 1: The Commission Improperly Used Its Program Funds to Purchase Property without HUD approval.

SHC Response:

Since the employment of the current Executive Director on December 1, 2004, the Saginaw Housing Commission has worked in good faith with the HUD Detroit Field Office to resolve this issue. The Commission has kept the Field Office apprised of its efforts in this regard prior to and during the course of the OIG audit, which commenced on April 19, 2006:

- On December 10, 2004, the new Executive Director received initial correspondence from the Field Office regarding this property.
- On January 25, 2005 a meeting was held between Robert Nelson, Director of Public Housing, Detroit Field Office and the new Executive Director to further discuss this property.
- On February 25, 2005 and March 4, 2005, the SHC met with commercial realtors to discuss the best way to proceed with the sale of the property.
- On March 2, 2005, the Commission advertised RFQ# 05-04 for appraisal services to update the value of the property prior to its listing.
- The RFQ closed on March 14, 2005
- On April 25, 2005, an appraiser was duly selected.
- On August 1, 2005, the SHC received the updated appraisal.
- On November 6, 2005, issued a Request for Proposals (RFP) for qualified Commercial Realtors to list and sell the property.
- Received one response by November 18, 2005 bid opening.
- Reissued RFP for Qualified Commercial Realtors on December 11, 2005.
- Bids were to be received by December 29, 2005. No bids were received.
- Board approved negotiations of contract with sole respondent to initial solicitation at January 17, 2006 SHC Board meeting.
- Contract with selected Realtor entered on April 20, 2006.
- Property listed for sale by Realtor on April 20, 2006.
- Sale activities are ongoing.

# Finding 6-2, continued

The Commission has received interest from a local developer and is in discussion for possible sale and redevelopment of this site, which was the Commission's initial intent. The proposal and draft development agreement will be forwarded to the HUD Detroit Field Office for consideration at such time as deemed appropriate. The HUD Detroit Field Office has acknowledged in an August 31, 2006 correspondence to the Commission that it recognizes the progress the Commission has made to date in addressing this issue. The Housing Commission Board of Commissioners and its current Executive Director have and will continue to work diligently to resolve this matter in the best interest of its residents and to the satisfaction of HUD.

Finding 2: The Commission Failed to Obtain HUD Approval and Inappropriately Used Funds Regarding Its Rooftop Leases

SHC Response:

The OIG report cites section 203 of the Annual Contributions Contract as follows:

"...a local authority shall, unless otherwise approved by the government, use the dwellings in the projects solely for the purpose of housing families of low income as provided in this contract. It shall not, without the approval of the government, grant any concession, licenses, or permits to use any nondwelling space or facility in any project AT LESS THAN FAIR RENTAL VALUE..."

The rooftop leases that the OIG contends were entered into without HUD's approval, were at fair rental value and therefore are exempt from HUD's approval per the language cited above.

The OIG contends that the Commission inappropriately used funds from these rooftop leases for, in part, the mayor's scholarship program, a farewell reception and dinner, and an inaugural ball honoring the City's mayors. The OIG report cites The Housing Act of 1937, section 9(1), which states in part:

"...Any such nonrental amounts retained shall be used only for low-income housing or to benefit the residents assisted by the public housing agency..."

Senior citizen residents of public housing attended these events. It was the contention of the Commissioners that participation in these charitable events were beneficial to the quality of life of the senior residents who looked forward to the opportunity to attend these activities. Other local major corporations also sponsored tables at these events for these residents. Since the funds were used to benefit the residents the Commission does not agree with the OIG finding in this regard.

The OIG contends that the Commission inappropriately used this revenue to pay for meals and refreshments for board members during board meetings. Under Michigan law, Subsection (4) of MCL 125.654:

# Finding 6-2, continued

"(4) A member of the commission may receive compensation for actual expenses incurred by serving as a member of the commission in an amount determined by the commission..."

The Commission has historically recognized that its Board members incur expenses for serving on the Board. Monetary compensation has not been provided, but it had been determined some time ago, that meals/refreshment would be provided during the meetings in lieu of monetary compensation. The Commission believes that its actions in this regard have been within the intent of the statute.

Finding 06-3 Tenant Accounting Discrepancies- Section 8 Housing Choice Vouchers

22 files were tested, the following discrepancies were noted:

- 7 files had income verification problems
- 9 files were late with re-examinations
- 7 files lacked rent reasonableness comparisons

#### Recommendation

The Annual Contributions Contract and HUD notices specify the requirements concerning leasing and continued occupancy.

The Commission has had a number of key personnel changes in the Section 8 program over the past several years; a Section 8 Supervisor has been hired in May 2006.

I recommend the Commission follow all HUD requirements concerning tenant leasing and continued occupancy.

# Reply

The Commission acknowledges the findings. The deficient files have been corrected.

The Commission duly notes the existence of the late re-examinations and is working diligently to decrease the incidence of this finding.

Included below are the Commission's responses to Finding 06-3 Tenant Accounting Discrepancies for the Section 8 Housing Choice Voucher Program:

Out of 22 files tested, the following discrepancies were noted:

- 7 files had income verification problems
- 9 files had late re-examinations
- 7 files lacked rent reasonableness comparisons

Following is a list of the findings and the corrections made:

# 1. Client# V209

#### Finding:

- Late re-examination
- Rent reasonableness not completed

#### Remedy:

Late re-examination duly noted. Staff will make concerted effort to decrease number of late reviews.

Rent reasonableness comparison was completed and placed in participant's file.

## Finding 6-3, continued

# 2. Client# V088

#### Finding:

- Correct number of 52 weeks of unemployment benefits were not used
- Late re-examination

#### Remedy:

Submitted corrected 50058 to reflect the 52 weeks of Unemployment Benefits; rent was changed to reflect the correct amount of \$107.00 based on the 52 weeks of unemployment benefits.

# 3. <u>Client# V079</u>

#### Finding:

- Missing documentation for third party verification of income, no proof in file.
- Late Re-Examination

# Remedy:

The Commission is in the process of obtaining the missing documentation to verify the third party verification of income and provide proof. Late re-exam duly noted.

# 4. Client# V550

#### Finding:

- Food stamps were not included on the 50058
- Saving account information was not included on the 50058

# Remedy:

Submitted corrected 50058 to include missing food stamp amount and savings account information. Rent calculation unaffected by these corrections.

# 5. Client# V732

## Finding:

- Incorrect amount of food stamps were input on 50058
- Late Re-examination

# Remedy:

Submitted corrected 50058 to include correct amount of food stamps. Rent calculation unaffected by this correction. Late re-exam duly noted

#### Finding 6-3, continued

# 6. <u>Client# V1313</u>

#### Finding:

- Incorrect amount of cash benefits from Department of Human Services (DHS) was used reflecting \$689.00; the amount verified in the file was \$704.00
- Late Re-examination

#### Remedy:

Submitted corrected 50058 to reflect correct amount of cash benefits of \$704.00 as indicated on the third party verification. Late re-exam duly noted.

# 7. Client# V128

# Finding:

- Could not verify how income amount was determined. No supporting documentation in file.
- Rent Reasonableness was not completed

#### Remedy:

On the 50058 previously submitted, the letter "T" had been handwritten over an incorrect code of SS (Social Security), and was not properly corrected in MTCS. The supporting third party verification used was received from DHS on 3/22/05 indicating the FIP grant cash assistance to be \$578.00, which is indicated on the 50058. A corrected 50058 was submitted to reflect the correct code used on Section 7 No. 7b Income Code "T" for TANF assistance. Rent calculation unaffected.

A Rent Reasonableness comparison was completed and placed in participant's file.

#### 8. Client# V477

# Finding:

- Checking account information was not verified
- Late re-examination
- Rent Reasonableness not completed

#### Remedy:

Head of household's checking account information was verified; however, other adult household member's checking account information was not verified. Checking account of other adult household member's will be verified and included on a corrected 50058.

A Rent Reasonableness comparison was completed and placed in participant's file.

# Finding 6-3, continued

# 9. Client# 88-0401

#### Finding:

• Rent Reasonableness not completed

# Remedy:

A Rent Reasonableness comparison was completed and placed in participant's file.

# 10. Client# V010

#### Finding:

- Late Re-Examination
- Rent Reasonableness not completed

#### Remedy:

A Rent Reasonableness comparison was completed and placed in participant's file. Late re-exam duly noted

# 11. Client# V107

# Finding:

• Late Re-Examination

# Remedy:

Ensure future re-examinations are completed in timely manner.

# 12. Client# V1804

### Finding:

• Late Re-Examination

# Remedy:

Ensure future re-examinations are completed in a timely manner.

# 13. Client# V1294

# Finding:

- Income Verification
- Lacked Rent Reasonableness

# Remedy:

The Commission has obtained the missing documentation to verify the third party verification of income.

A Rent Reasonableness comparison was completed and placed in participant's file.

Finding 06-4 Supportive Housing & Shelter Plus Annual Reports Late

The Commission is the Grant Administrator for several Supportive Housing & Shelter Plus programs. The Commission has the responsibility to prepare Annual Program Reports (APR's) within 90 days after the grant(s) fiscal year end and forward the reports to federal agencies. The APR's are used to gather statistical data and program results; as of the date of this audit, several APR's for the grant years ending on or before June 30, 2006 were late.

# Recommendation

The aforementioned grants are competitively awarded; non compliance with reporting requirements could jeopardize future grants. In addition to the possible impact on future funding, the Commission needs to address the non compliance issues concerning the existing grants.

The Commission acts as grant administrator for 6 Supportive Housing and 7 Shelter Plus grants; as of the date of this audit 4 Supportive Housing APR's are late. During the fiscal year, other APR's were also late and the Commission's ability to draw funds for those grants was temporarily suspended.

As of the date of this audit, the following grants had been suspended in LOCCS due to late reporting:

MI28B410001	covering	7/1/05	to	6/30/06,	due	9/28/06
MI28B410002	covering	7/1/05	to	6/30/06,	due	9/28/06
MI28B410003	covering	7/1/05	to	6/30/06,	due	9/28/06
MI28B210002	covering	8/1/05	to	7/31/06,	due	10/29/06
MI28B210004	covering	8/1/05	to	7/31/06,	due	10/29/06

(One APR had been submitted to HUD timely, however, still appears as due above)

I recommend the Commission put controls in place to insure timely reporting for all federal grants.

#### Reply

The Saginaw Housing Commission receives and reviews all annual APR's for the Continuum of Care SNAP and Shelter Plus Care Grants and forwards them to the Detroit HUD Field office and the APR Editor in Washington, DC.

With the exception of one Agency that experienced personnel changes and a shifting of duties, the APR's for the above mentioned grants were forwarded to Detroit and Washington prior to the due dates, but were not logged into the LOCC System by the appropriate HUD official. After it was determined that the LOCCS draws were suspended, SHC staff in the person of the Executive Assistant, contacted the Detroit HUD Field Representative and re-submitted the documents via FedEx and e-mail and expected release of the funds to take place once the documentation was received. The Field Representative explained that since APR's that are sent to the Field office goes to Ms. Jeanette Harris' office for distribution, there are times that received items may incorrectly be redistributed throughout the HUD offices. After it was brought to SHC staff's attention that the hold was still in place, the Executive Assistant contacted the Field Representative again and was informed that it had not been done in oversight. The HUD Field Representative subsequently released the holds.

# Finding 6-4, continued

It is beyond the Saginaw Housing Commission's control to ensure that documentation sent to HUD is routed to the appropriate person and logged accordingly. This is an issue is that is not specific to Saginaw but has been directed to HUD at numerous conferences that I have attended and it continues to be a problem.

The Saginaw Housing Commission has developed a process, to take effect immediately, that will routinely monitor the upcoming due dates of all APR's and forward the dates to the appropriate agencies prior to the due dates and to also monitor the current status of the reports as they are forwarded to HUD. E-mail, telephone call, or fax confirmation that each APR is received and logged as such in LOCCS will be requested from the HUD Field Representative. Once this understanding is obtained from HUD, it will enable the Saginaw Housing Commission to assist the Field Rep in estimating receipt of specific documentation and immediately following up with personnel responsible for distribution if it is not received in a timely manner.

This process will require participant agencies to submit their APR's on time and insure that suspension of the draw-downs can be avoided.